

TECHNICAL REPORT

CEN/TR 17949

RAPPORT TECHNIQUE

TECHNISCHER REPORT

April 2023

ICS 35.240.60

English Version

## Public transport - Distribution APIs for MaaS

Transport public - API de distribution pour les  
plateformes de mobilités

Öffentlicher Verkehr - Verteilte  
Programmierschnittstellen (APIs) für Mobility as a  
Service (MaaS)

This Technical Report was approved by CEN on 24 March 2023. It has been drawn up by the Technical Committee CEN/TC 278.

CEN members are the national standards bodies of Austria, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Norway, Poland, Portugal, Republic of North Macedonia, Romania, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Türkiye and United Kingdom.

CEN/TR 17949:2023 - Preview only Copy via ILNAS e-Shop



EUROPEAN COMMITTEE FOR STANDARDIZATION  
COMITÉ EUROPÉEN DE NORMALISATION  
EUROPÄISCHES KOMITEE FÜR NORMUNG

CEN-CENELEC Management Centre: Rue de la Science 23, B-1040 Brussels

<b>Contents</b>	<b>Page</b>
<b>European foreword</b> .....	<b>3</b>
<b>Introduction</b> .....	<b>4</b>
<b>1 Scope</b> .....	<b>5</b>
<b>1.1 MaaS distribution API survey</b> .....	<b>5</b>
<b>1.2 Transport distribution functions</b> .....	<b>5</b>
<b>1.3 Transport distribution architecture</b> .....	<b>7</b>
<b>1.4 Use of distribution APIs</b> .....	<b>8</b>
<b>2 Normative references</b> .....	<b>8</b>
<b>3 Terms and definitions</b> .....	<b>8</b>
<b>4 The survey</b> .....	<b>10</b>
<b>4.1 Development of the survey</b> .....	<b>10</b>
<b>4.2 Identification of API Sets</b> .....	<b>10</b>
<b>4.3 Survey scope and questions</b> .....	<b>10</b>
<b>5 The survey results</b> .....	<b>14</b>
<b>5.1 Survey responses</b> .....	<b>14</b>
<b>5.2 Analysis</b> .....	<b>14</b>
<b>5.3 Compatibility with Transmodel and GTFS</b> .....	<b>15</b>
<b>5.4 Conclusions</b> .....	<b>16</b>
<b>6 Implications for standardization and regulation</b> .....	<b>16</b>
<b>6.1 European Standardization</b> .....	<b>16</b>
<b>6.2 European Regulation</b> .....	<b>17</b>
<b>7 Survey responses</b> .....	<b>17</b>
<b>Annex A (informative) Survey responses</b> .....	<b>18</b>
<b>Bibliography</b> .....	<b>30</b>

## European foreword

This document (CEN/TR 17949:2023) has been prepared by Technical Committee CEN/TC 278 “Intelligent transport systems”, the secretariat of which is held by NEN.

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. CEN shall not be held responsible for identifying any or all such patent rights.

Any feedback and questions on this document should be directed to the users’ national standards body. A complete listing of these bodies can be found on the CEN website.

## Introduction

Mobility-as-a-Service (MaaS) is a concept that was created in the Nordics and in Austria several years ago. The original idea was quite straightforward: allow any traveller to go seamlessly from A to B using only one single mobile application and based on his/her personal preferences. As technology has evolved and as travellers were experimenting with new types of services (eg, free-floating shared scooters), it seemed that the term MaaS was used to cover a very wide range of realities. To make this document clearer, here MaaS will be considered in its original definition and parameters: one single mobile application that allows any traveller to search, plan, book, pay, and travel (with support when needed) from A to B using at least one modality with the operations side invisible to the eye; the above-mentioned actions not being necessarily logically linear nor unique.

MaaS operations, based on MaaS apps, conventionally start with journey planning systems that use timetables (eg CEN OJP). Sometimes fares are used as well. There are well-established standards for the exchange of this data, such as GTFS and Transmodel/NeTEx for Public Transit. In the EU, there are legal obligations on many transport operators to make such data available using the Transmodel/NeTEx standards. These standards are managed by a CEN (the European Standards body) working group (TC CEN/278/WG 3 Public Transport).

The next stage in full MaaS development is the ability to check availability, to make bookings, to take payment, to get tickets for travel, etc, for both conventional public transport modes and newer forms of mobility services. A key aspect is the separation of task and responsibilities of the MaaS Provider in arranging the trip and transport service operators to execute the trip. MaaS Providers will normally use APIs to access transport operator booking systems and carry out these functions. In this work, these transactional APIs are referred to as distribution APIs. The term is taken from the Global Distribution Systems that distribute the sale of multi-modal transport products from a wide range of transport operators directly to the customer. APIs for air and rail have existed for years, but have more recently been extended for shared mobility and urban modes such as metro and bus.

Standardization of these distribution APIs is helpful to be able to integrate different types of transport operators into one single mobile application. Therefore, in Europe, as part of the Multimodal Digital Mobile Services (MDMS) project, the European Commission is considering whether to choose one or more sets of distribution APIs to add to its regulatory regime. An impact assessment will start Q1 of 2022 with regulatory proposals expected in Q4 2022. If there are to be more harmonized standards, it is likely that these will be managed by the same CEN working group that manages Transmodel/NeTEx. In order to provide an up-to-date view on what already exists worldwide in terms of distribution APIs, a CEN project team has undertaken a survey. From the responses received, it has prepared this state-of-the-art technical report that lists API sets and provides some basic information about each of them.

Policy in relation to distribution APIs for MaaS is clearly topical and during the work of the project several other European and national initiatives on the same topic came to light.

# 1 Scope

## 1.1 MaaS distribution API survey

This document describes the execution and results of a survey into distribution APIs for MaaS. API owners have been encouraged to participate if they offer APIs that support the functions or if they were expecting to do so within a reasonable timeframe. Although there seems to be good coverage of European examples, survey responses cannot be treated as representative of the complete worldwide set of APIs, but provide strong indications of the totality of what exists, and the issues raised in terms of standardization and regulation.

The survey has been carried out without any pre-determined agenda in terms of API policy or strategy. It has not been assumed a priori that a single API set could or should meet all multi-modal business needs. Comments are provided in respect of the impacts in standardization, but it was not considered appropriate to make any comments on regulatory implications, as this is not the area of competence for the CEN working group.

## 1.2 Transport distribution functions

Distribution APIs may be related to one or to a combination of the functionality/ies<sup>1</sup> (processes) described in Table 1.

**Table 1 — Functionalities**

<b>Functionalities based on the MaaS Alliance White paper and Transmodel/NeTEx</b>	<b>Functionalities described in the survey</b>
User registration: registration of detailed information related to the travelling entity (user, group of passengers, etc) such as payment cards, specific needs and preferences, data consent, etc.	Management of customer accounts including for example customer preferences, data and entitlements, the products used, and journeys made
Trip planning: provision of particular trip options taking into account parameters provided by the user (eg, location, time, budget and other preferences)	Passenger trip itinerary for a single transport operator or multiple transport operators Personalisation of itineraries based on individual travel needs and preferences, data and entitlements Personalisation of itineraries based on special needs during booking and travel for example relating to reduced mental or physical ability
Purchasing: commitment to pay a chosen offer	Implicit
After sales: refund/exchange of a booked offer, complaints, etc	Cancellation and/or change to reservations Provision of feedback or complaints
Booking: reservation of the chosen trip options	Reservation of vehicles, seats, sleepers, etc Service availability with fixed or yield-managed prices
Fulfilment: provision of proofs of the sale and/or booking to the customer	Providing passengers with tickets, for example by NFC or barcode access token

<sup>1</sup> Definitions based upon MaaS Alliance White Paper and on Transmodel/NeTEx.

Functionalities based on the MaaS Alliance White paper and Transmodel/NeTEx	Functionalities described in the survey
Pricing: calculation of the price of the trip option according to the pricing rules, such as pay-as-you-go	Calculation of journey price for usage-based tariffs such as pay-as-you-go
Payment: payment of the actual price corresponding to the chosen trip option and to the related pricing rules	Payment, particularly from a funds account held by a transport authority or other entity
Support: providing help to user during travelling by different means	Management of unforeseen events during the journey, for example schedule disruption, reporting of journey and ticket control data
Provision of information on sales conditions: information on sales rules (sales network, distribution channels, the purchase window etc) and on after sales conditions (eg is the access right refundable, etc)	
Provision of information on booking conditions: information on how to book, when, what parts of the trip option are submitted to reservation, etc	
Provision of information on pricing rules: information on price calculation rules, discounts, capping rules, etc	Itinerary tariff rules including rules on refund and change
Provision of information on payment methods: information on how/when the payment takes place (pre-payment, post-payment, pay-as-you go, etc)	
Consumption control: Access right validation and control	
Consumption Control: Fraud management and revenue protection measures	
Consumption Control: Collection and aggregation of consumption data	Provision of management information for MaaS Operators and/or statistics for government
Settlement: management of revenue sharing and clearing house activities	Management of earnings apportionment between multiple transport operators Settlement and clearing of earnings with one or more transport operators